

PUBLIC AGENCY COMPENSATION TRUST

FINANCIAL STATEMENTS

June 30, 2009 and 2008

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INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
Public Agency Compensation Trust

I have audited the accompanying statement of net assets of the Public Agency Compensation Trust as of June 30, 2009 and 2008, and the related statements of revenues, expenses, changes in net assets, and the statements of cash flows for the years then ended. These financial statements are the responsibility of the organization's management. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts disclosed in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinion.

In my opinion, the financial statements referred to above presents fairly, in all material respects, the financial position of the Public Agency Compensation Trust as of June 30, 2009 and 2008 and the results of its operations and its cash flows for the years then ended, in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis and the supplemental section, which includes the 10 Year Claims Development schedule, are not a required part of the basic financial statement, but are supplementary information required by accounting principles generally accepted in the United States of America. I have applied certain limited procedure, which consisted principally of inquires of management regarding the methods of measurements and presentation of the required supplementary information. However, I did not audit the information and express no opinion on it.

The supplemental schedule on unpaid loss liabilities for the Worker's compensation and Heart & Lung funds, the statutory schedule P requirements and investment schedules prepared in NAIC format is presented for the purpose of additional analysis and is not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, I express no opinion those schedules.



October 20, 2009
Carson City, Nevada

Management's Discussion and Analysis

Purpose:

To further understanding of significant financial issues, this Public Agency Compensation Trust management's discussion and analysis a) provides an overview of PACT's financial activities, b) identifies significant changes in the PACT's financial position and its ability to address subsequent year financial challenges and c) provides insights into the long-term financial viability of PACT.

Background:

As a result of changes in the Governmental Accounting Standards Board (GASB) requirements set forth in GASB Statement No. 34 – *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Government*, PACT's financial information must be accompanied by enhanced analysis, both short and long term, and explanations of significant financial statement elements. Since Public Agency Compensation Trust operates as an enterprise created pursuant to NRS 277, the Interlocal Cooperation Act, its financial statements will be presented in a manner that reflects its operations much like a private company.

Using this Annual Report:

Since the financial statements report information about PACT using accounting methods similar to those used by private sector organizations, these statements offer short and long term financial information about PACT's activity. The financial statements show a comparison of two audited years ending June 30, 2009 and June 30, 2008 to facilitate understanding of changes in the financial position over time.

The Statement of Net Assets includes all of PACT's assets and liabilities and information about the nature and amounts of investments in resources (assets) and the obligations to creditors (liabilities). It also provides the basis for computing rate of return, evaluation of the capital structure and for assessing the liquidity and financial flexibility of PACT.

Current year revenues and expenses are accounted for in the Statement of Revenues, Expenses and Changes in Net Assets. This statement measures the success of PACT's operations for the fiscal year compared to the previous year and can be used as a measure of PACT's credit worthiness and whether PACT successfully recovers its costs through its sources of revenue.

The Statement of Cash Flows serves to provide information about PACT's cash receipts and cash payments during the reporting period. The statement reports cash receipts, cash payments and net changes in cash resulting from operations and investments. It also discloses from where cash comes, for what it was used and the change in cash balance during the reporting period. Since PACT incurs financial obligations to pay for claims that occurred in the past from current year resources and at the same time receives revenue that it must retain for payment of future claims from future resources, cash flow may vary significantly from year to year.

Financial Highlights:

Statutory requirements and board policy require PACT to be audited each year by an independent auditor. Since its inception on April 1, 1996 and continuing through this fiscal year, the independent auditor's report offers an unqualified opinion on the financial statements. Such an opinion reflects the highest opinion that can be obtained from an independent auditor.

Net assets of PACT increased from \$41,198,184 as of fiscal year ended June 30, 2008 to \$45,671,608 as of fiscal year ended June 30, 2009, an increase of \$4,473,424 or 10.8%.

PACT's primary revenue source comes from Member contributions to the PACT's Loss Fund, administrative budget and reinsurance and excess insurance costs. Interest income on investments constitutes the secondary revenue source.

Total assessments revenues decreased from \$15,746,515 for fiscal year ended June 30, 2008 to \$14,978,027 for fiscal year ended June 30, 2009, a decrease of \$768,488 or 4.9%. The decrease resulted from loss of two members to other means of workers compensation coverage.

Total expenses increased from \$10,252,875 as of fiscal year ended June 30, 2008 to \$13,908,793 as of fiscal year ended June 30, 2009, an increase of \$3,655,918 or 35.7%. The single most significant factor in the expense increase is attributable to increased claims and adjustment expenses, including heart and lung loss expenses, which increased by \$3,031,627 or 50.6%. Recent prior years' claims reserve adjustments were the primary driving forces behind the results. The development schedule included in the financial statement provides the history of the reserve changes each year over 10 years.

Operating net assets decreased from \$5,493,640 as of fiscal year ended June 30, 2008 to \$1,069,234 as of fiscal year ended June 30, 2009 to, a decrease of \$4,424,406 largely as the result of increases in claims and adjustment expenses. As a percentage of assessments revenues, operating net assets decreased from 34.9% to 7.1% respectively. Improved operating net assets demonstrates the effectiveness of operational systems and practices in containing costs including effective claims management, loss control, managed care, wellness programs and other factors. This year adverse claims development dampened the rate of increase in operating net assets substantially.

Net investment income decreased by \$63,497 compared to the prior year as a result of investment market conditions that resulted in a net gain on investments of \$3,404,190 as of fiscal year ended June 30, 2009 compared with a net gain of \$3,467,687 as of fiscal year ended June 30, 2008. Investments are marked to market value at the time of the financial statements, which may result in a negative or positive overall result. Maintaining a strong return under the difficult economic conditions during this fiscal year speaks to the conservative investment strategies employed by PACT. The investment portfolio consists of governmental type investments which, if held to maturity, will yield the respective coupon rates although interim performance may lag. Most of PACT's investments are anticipated to be held to maturity.

Financial Analysis:

In order to enhance analysis, comparative information is provided for assets, liabilities, net equity, revenues and expenses as shown in the chart at the end of this narrative. Prior years, while not subject to GASB 34 requirements, are shown in a manner that, in all material respects, reflects an accurate comparison. The benchmarks shown in the chart resulted from a pooling and captives' industry study conducted a few years ago by Tillinghast and provides a useful tool to facilitate management's analysis and understanding of the financial results. Other performance indicators may be used by insurance companies but are not necessarily useful comparative indicators for risk pools.

Assets:

In fiscal year ended June 30, 2009, net assets grew by 10.9% or \$4,473,424. While this result is less than the unusually strong gains of the previous fiscal year, it evidences the successful underwriting and investment strategies utilized. An explanation about how these results were achieved was provided in the financial highlights. Continuing to grow the asset base is critical to the long term viability and stability of PACT due to the volatility of workers compensation claims and the level of retention taken by PACT. A strong base enables PACT to withstand a substantial reversal in incurred claims costs due to catastrophes or substantially increased high cost claims frequency. Management is aware of organizations similar to PACT that had significant unusual claims activity in one year that wiped out a large portion of their assets in a single year, some of which were driven into deficit situations from which it may take up to ten years to recover. PACT's Board policies require a strong, sustainable and durable financial condition to avoid just such adversity.

Revenues, Expenses and Changes in Assets:

Gross revenues (assessments plus net investment income) declined by 4.3% for fiscal year ended June 30, 2009 as a result of stable rates, investment income in spite of market turmoil, and the loss of two large members.

Actuarial

The actuarial analysis for the current fiscal year revealed an increase in case reserves and IBNR reserves over prior years' estimated incurred losses. Prior year actuarial projections through fiscal years ended June 30, 2005 appear to have been in line with actual results. Since 2005, increases in the projected costs of claims have occurred and comprise much of the reduction in net asset gains compared to the prior fiscal year. Refer to Note 11 for the details of Unpaid Loss Liabilities.

Other factors also apply: 1) ASC's (PACT's claims administrator) experienced adjusters have been able to manage claims efficiently and effectively and have maintained quality as evidenced by external claims audits, 2) SpecialtyHealth, the managed care organization and bill reviewer for PACT has greatly helped the adjusters manage claims effectively, 3) loss control efforts have proven effective, and 4) the continuing roll-out of the Cardiac Wellness Program that should help reduce potential heart claims, although implementation impediments have slowed down the program. It is important to continue to strengthen these approaches to assure continued success for PACT.

Workers compensation self-funded programs experience significant volatility particularly when the retention levels per loss are high. Because PACT retains a substantial portion of the risk in all classifications, it is important to the long term viability of PACT and to assure its ability to meet its obligations to injured workers that PACT grow its net assets. We continue to face pressure to increase our retentions in light of medical and wage inflation trends as well as market pressures, which suggests that volatility will further increase and will need to be cushioned strongly. By growing net assets strongly, PACT is better positioned to respond to these demands while maintaining financial stability. PACT management, consistent with board policy, selected a 75% actuarial confidence level as a prudent level to develop a strong financial position in keeping with the PACT Board's goals of creating and sustaining a durable financial position.

Capital Assets and Debt Administration:

PACT has no physical assets and no debt. It does have a letter of credit with Wells Fargo Bank in favor of the Insurance Commissioner to secure its solvency as required by regulation.

Economic Factors:

For fiscal year ending June 30, 2009, economic conditions were disastrous for the nation and Nevada. Medical inflation moderated nationally but still exceeds the general inflation rate and this affects the underlying costs of claims payable by PACT. While Nevada retains a fee schedule to limit cost increases, recent reviews of the fee schedule components resulted in increases in the last few years. Wage inflation generally is modest in the public sector, which keeps disability costs down. A legislative change in 2003 resulted in adoption of the 5th Edition of the AMA guide to rating impairments, which increased costs overall. The 2009 Legislature fixed the 5th Edition into statute rather than having the most current edition be implemented by regulation. The 6th edition would have reduced costs in several key ratings of impairments due to recognition of improved medical outcomes.

The Nevada Supreme Court reached a decision in 1998 interpreting the special provisions for heart and lung coverage for qualifying police officers and firefighters that concluded that once these persons meet the five years of continuous service eligibility for benefits, those benefits are available for life regardless of any connection to actual work at the time the claims is made. Staff immediately implemented a judgment loading in the rates for this new interpretation of the statute, pending legislative action. PACT unsuccessfully attempted to have the Legislature modify this court interpretation to require that the claim must manifest within a reasonable time frame from leaving the workplace. As a

result of that failed effort, PACT undertook an actuarial study to estimate the lifetime cost of risk associated with this decision. That study was concluded and the results indicated that the present value of the future benefits for former employees was estimated to range from \$5,668,000 to \$22,258,000, depending upon the interpretation as to which legal theory may be applicable.

These figures were presented to a task force who recommended to the board that they eliminate the judgment loading and implement a funding plan based on the actuarial study effective with the subsequent fiscal year. The board adopted the funding plan for implementation effective July 1, 2002. By taking this action, the board began its mitigation plan for the long-term adverse financial impact of the risk of former police officers and firefighters filing workers compensation claims long after employment. The assessments collected for fiscal year ended June 30, 2009 were \$1,133,340 compared to June 30, 2008 at \$1,101,143.

PACT sought relief before the United States Supreme Court to address the question of the constitutionality of the post employment conclusive presumption of eligibility for workers compensation for police officers and firefighters, but was denied review. The rate set in 2002 remains unchanged as a result of the PACT board decision to maintain it for five years, then review the claims results and reconsider the rate level. A draft rate study was received and is under review for consideration of possible adjustments to the assessments in future fiscal years.

The Nevada Supreme Court ruled on cases presented by non-members that clarify that retired employees are not eligible for temporary total disability, although they remain eligible under current law for medical benefits. Also, the court clarified that Nevada's statutory scheme does not rely on the positional risk doctrine for determining eligibility for workers compensation benefits, but that the injury must have been caused by the employer, a decision that could reduce overall claims and costs.

On the other hand, we continue to experience adverse rulings at hearing and appeal levels regarding heart-lung cases. Political actions to increase benefits continues each legislative session, particularly by law enforcement and firefighter lobbyists, and that could cause potential pressure by excess insurers to increase PACT's retention or cause increased costs or both, which would require rate increases or weaken the financial position. Demographically, there is an emerging and accelerating likelihood of additional heart-lung claims from both current and post-employment eligible law enforcement officers and firefighters.

Subsequent Events:

There were no subsequent events that affected the financial statements.

Requests for Information:

While the purpose of this discussion and financial report is to provide a general overview of PACT's financial position, requests for additional financial information should be addressed to Wayne Carlson, Executive Director, 201 S. Roop St., Suite 102, Carson City, NV 89701-4790.

Wayne Carlson
Executive Director, Public Agency Compensation Trust

Financial Ratios	2004/2005	2005/2006	2006/2007	2007/2008	2008/2009
Total Revenue	12,011,574	14,076,675	15,594,000	15,746,515	14,978,027
Revenue over (under) Expenses	4,788,551	9,751,599	10,653,739	8,961,327	4,473,424
Net Operating Income	4,161,695	9,677,503	8,718,995	5,496,340	1,069,234
Net Investment Income	626,856	74,096	1,934,744	3,467,687	3,404,190
Total Assets	29,517,516	37,726,830	49,199,714	60,092,890	67,664,744
Total Liabilities	17,685,997	16,143,712	16,962,857	18,894,706	21,993,136
Net Assets	11,831,519	21,583,118	32,236,857	41,198,184	45,671,608
Net Assets to SIR (Board Target 12:1); Benchmark >5:1	26.29	47.96	63.21	82.40	91.34
SIR to Net Assets (Benchmark: captives <.10; group captives <.25)	0.04	0.02	0.02	0.01	0.01
% Assets attributable to Net Assets	40.1%	57.2%	65.5%	68.6%	67.5%
Total assets/total liabilities	1.67	2.34	2.90	3.18	3.08
Revenues to Net Assets (Benchmark: <2.5:1 and >0	1.02	0.65	0.48	0.38	0.33
Loss Reserves to Net Assets (discounted): Benchmark <3:1 and >0	0.46	0.06	0.11	0.31	0.33
Total liabilities to liquid assets: Benchmark <100%	71%	49%	43%	40%	43%
Change in members' Net Assets: >-10%	68.0%	82.4%	99.7%	142.9%	141.7%
Return on Net Assets: Net Operating Income/Net Assets	35.2%	44.8%	27.0%	13.3%	2.3%
Return on Net Assets: Total Income/Net Assets	40.5%	45.2%	33.0%	21.8%	9.8%

PUBLIC AGENCY COMPENSATION TRUST
Statements of Net Assets
June 30, 2009 and 2008

ASSETS	<u>2009</u>	<u>2008</u>
Current assets:		
Cash & equivalents – Note 2	\$ 3,824,674	\$ 4,437,779
Investment securities – Note 3	47,901,030	42,856,785
Member assessments receivable – Note 4	3,835,700	4,299,380
Specific recoverable	56,915	-
Prepaid expenses	37,250	65,613
Investment in Public Compensation Mutual – Note 12	13,600,000	9,000,000
Less amortization	(1,590,825)	(566,667)
Total Assets	<u>\$ 67,664,744</u>	<u>\$ 60,092,890</u>
	=====	=====
 LIABILITIES AND NET ASSETS		
Current liabilities:		
Accounts payable	\$ 56,915	\$ 126,007
Specific recoverables	-	26,818
Current portion of reserve for losses and loss adjustment expenses	5,288,973	4,532,306
	<u>5,345,888</u>	<u>4,685,131</u>
Non-current liabilities:		
Reserve for losses and loss adjustment expenses – Note 11	9,831,027	8,526,693
Heart & Lung expense reserve – Note 9	6,816,221	5,682,882
	<u>16,647,248</u>	<u>14,209,575</u>
Net assets - unrestricted	45,671,608	41,198,184
 Total Liabilities and Net Assets	<u>\$ 67,664,744</u>	<u>\$ 60,092,890</u>
	=====	=====

See accompanying notes

PUBLIC AGENCY COMPENSATION TRUST
Statement of Revenues, Expenses, and Changes in Net assets
Years ended June 30, 2009 and 2008

	<u>2009</u>	<u>2008</u>
Revenues:		
Assessments	\$ 13,844,687	\$ 14,641,887
Assessments for Heart & Lung	1,133,340	1,101,143
Other revenues	-	3,485
	<hr/>	<hr/>
Total revenues	14,978,027	15,746,515
	<hr/>	<hr/>
Loss fund and program expenses:		
Claims and adjustment expenses	7,887,150	4,888,020
Heart and Lung loss expenses	1,133,340	1,101,143
Excess insurance premium	719,595	711,236
Re-insurance premium	280,000	289,000
Underwriting and claims processing	723,065	816,045
	<hr/>	<hr/>
Total loss fund and program expenses	10,743,150	7,805,444
	<hr/>	<hr/>
Administration expenses:		
Management fees	448,789	408,778
Professional services	75,766	88,927
Rent	-	26,712
Administrative and overhead	218,915	152,743
Member education and services	658,738	625,996
Insurance Division fees	329,999	160,490
Insolvency fund & related expenses	33,278	41,118
Loss control expenses	376,000	376,000
Amortization expense	1,024,158	566,667
	<hr/>	<hr/>
Total administrative expenses	3,165,643	2,447,431
	<hr/>	<hr/>
Increase in operating net assets	1,069,234	5,493,640
	<hr/>	<hr/>
Increase in non-operating net investment income	3,404,190	3,467,687
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Increase in net assets	\$ 4,473,424	\$ 8,961,327
	<hr/>	<hr/>
Net assets, beginning of year	41,198,184	32,236,857
	<hr/>	<hr/>
Net assets, end of year	\$ 45,671,608	\$ 41,198,184
	=====	=====

See accompanying notes

PUBLIC AGENCY COMPENSATION TRUST
Statements of Cash Flows
For Years Ended June 30, 2009 and 2008

	<u>2009</u>	<u>2008</u>
CASH FLOWS FROM OPERATING ACTIVITIES		
Assessments and other revenues	\$ 14,978,027	\$ 15,746,515
Payment for claims	(5,823,150)	(3,677,020)
Payment to vendors	(4,552,085)	(4,635,393)
	<hr/>	<hr/>
Net Cash Provided from Operating Activities	4,602,792	7,434,102
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest and net gains from investments	3,404,190	3,467,687
Purchases of investments	(5,044,245)	(7,829,388)
Investment in Public Compensation Mutual	(4,600,000)	(4,000,000)
Amortization of investment in Public Compensation Mutual	1,024,158	566,667
	<hr/>	<hr/>
Net Cash Used for Investing Activities	(5,215,897)	(7,795,034)
(Decrease) in Cash and Cash Equivalents	(613,105)	(360,932)
Cash and Cash Equivalents, beginning of fiscal year	4,437,779	4,798,711
	<hr/>	<hr/>
Cash and Cash Equivalents, year ended June 30	\$ 3,824,674	\$ 4,437,779
	=====	=====
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES		
Operating net income	\$ 1,069,234	\$ 5,493,640
Adjustments to reconcile operating income to net cash provided (used) by operating activities:		
Member assessments receivable	463,680	(20,006)
Specific recoverables	(56,915)	-
Prepaid expenses	28,363	28,619
Accounts payable	(126,007)	37,094
Specific recoverables	30,097	(28,142)
Payables to members	-	(389,245)
Loss reserves	3,194,340	2,312,142
	<hr/>	<hr/>
Net cash provided by operating activities	\$ 4,602,792	\$ 7,434,102
	=====	=====

See accompanying notes

PUBLIC AGENCY COMPENSATION TRUST
NOTES TO FINANCIAL STATEMENTS
June 30, 2009 and 2008

NOTE 1- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Description of program

Public Agency Compensation Trust (PACT), also referred to as the "Trust", was formed by local governments for the purpose of organizing an association of self-insured workers compensation. The Trust began operations April 1, 1996. The trust's objective is to provide members with a lower cost alternative achieved through enhanced claims management, program administration, and member services that will reduce the cost of claims.

PACT provides workers compensation coverage to member governmental entities and hospitals pursuant to state statutes. The program is fully funded by member entities and is governed by a Board of Trustees comprised of representatives of each member. Any member may withdraw from the program by giving 120 days notice. PACT's independent actuary, who is an approved Rate Service Organization, develops PACT rates.

Principles of presentation

PACT has prepared its financial statements in accordance with accounting principles generally accepted in the United States of America. PACT has implemented Governmental Accounting Standards Board (GASB) Statements No. 34 and No. 37, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments* and GASB Statement 38, *Certain Financial Statement Note Disclosures*.

The financial statements have been prepared on the basis of accounting principles generally accepted in the United States of America for governmental entities and insurance enterprises, where applicable, which may differ from the basis of accounting followed in statutory reporting.

Accounting principles generally accepted in the United States of America require management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting periods. Actual results could differ from those estimates.

Certain amounts were reclassified to conform to current accounting standards.

Statutory requirements for separate accounts

PACT operates with two accounts. The operating account is used to process income and expenses to administer the PACT. The claims account processes the payment of claims and claims expenditures in accordance with the Nevada revised statutes and regulations.

The statutes require that a restriction of 75% of assessments collected from members be placed in a separate account and that disbursements from this account is limited to paying claims, claims related expenses, excess insurance costs, assessments, payments and penalties related to the subsequent injury fund and the uninsured employer's claim fund. All funds collected in member assessments and prepayments of assessments and deposits are deposited into the operating account. Periodically, 75% of the assessments are transferred to a separate claims bank account or claims investment account to comply with this requirement.

PUBLIC AGENCY COMPENSATION TRUST
NOTES TO FINANCIAL STATEMENTS
June 30, 2009 and 2008

NOTE 1- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

During the fiscal years ended June 30, 2009 and 2008, assessments were collected for heart and lung claims. The Board directed that 100% of these assessments be placed in the claims account to pay future losses relating to these types of claims and not transferring 25% to the operating account.

Cash and cash equivalents

The Operating Fund has a checking account, money market investment account, and an investment account for long-term investments. For the purposes of the Statement of Cash Flows, the PACT considers all highly liquid investments with maturity of three months or less when purchased to be cash equivalents.

The Claims Fund has two checking accounts, one for payment of claims and the other for claims related expenses.

Investments and investment income

Investments consist of government and government backed securities and are reported at their fair value in the statement of position. Fair value is determined utilizing the market value of the investments as reflected on the applicable brokerage statements. Net increases and decreases in the fair value are included in the statement of activities and changes in fund balances.

PACT is authorized to make investments in bonds and debentures of the United States, bills and notes of the U.S. Treasury, and in high-grade equity securities. PACT also is authorized to purchase negotiable certificates of deposit issued by commercial banks or insured savings and loan associations. PACT's investments have been restricted by policy of the Board to those allowable for local governments.

Losses and loss adjustment expense

Reserves for losses and allocated loss adjustment expenses are provided based on case basis estimates for losses reported and PACT's historical loss experience for claims incurred but not reported (IBNR). The liability for unpaid losses and loss adjustment expenses includes the estimated cost of investigating and settling all claims incurred as of the balance sheet date. Such amounts are determined on the basis of an evaluation by an independent consulting actuary. The liability for unpaid losses and loss adjustment expenses has not been discounted for the time value of money. Although such estimates are best estimates of the expected values, the actual results may vary from these values.

The liability represents the estimated ultimate cost of settling claims, including the effects of inflation and other societal and economic factors. The liability also includes unallocated costs which are estimated by management. Any adjustments resulting from the settlement of losses will be reflected in earnings at the time the adjustments are determined. The loss reserve estimates are discounted at 3.5% in 2009 and 2008, the expected investment rate, to show the present value of those reserves. The rate used to discount the loss reserve estimates was to reflect changes in market conditions.

PUBLIC AGENCY COMPENSATION TRUST
NOTES TO FINANCIAL STATEMENTS
June 30, 2009 and 2008

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Member Assessments

Member assessments and reports are due 20 days after the end of the quarter. Assessment rates are based on independent actuarial estimates that are reviewed and approved by the Insurance Commissioner.

Income Taxes

PACT is considered a governmental agency as described in the Internal Revenue Service code section 115 and is therefore not required to file a federal income tax return or pay federal taxes.

Insurance Division Annual Fees

The Insurance Division annually assesses fees to the Trust based on prior year's claims expenditures. It is the policy of management to record the invoice received in each year as the expense for that year as these invoices cannot be reasonably estimated and therefore accrued.

Supplementary development schedule - Unaudited

The statements and development schedule reports claims paid on a reported year basis. Loss reserves shown on the financial statements are discounted; however, the development schedule reflects undiscounted loss reserves.

NOTE 2 - CASH & EQUIVALENTS

The carrying amount of PACT's deposits with financial institutions at June 30, 2009 and 2008 was \$3,824,674 and \$4,437,779 respectively.

The financial institution balance was \$ 4,077,428 and \$4,798,133 respectively. The difference between the carrying amount and financial institution balance results from outstanding checks and deposits not yet reflected in the bank's records.

	<u>2009</u>	<u>2008</u>
Amounts insured by FDIC	\$250,000	\$100,000
Amounts collateralized	2,055,421	1,883,715
Cash equivalents at brokerage firm	1,772,007	2,814,418
	<u> </u>	<u> </u>
Total deposits at financial institutions	\$4,077,428	\$4,798,133
	=====	=====

PACT maintains its cash, cash equivalents and investments in a commercial bank and a brokerage institution. All amounts in the commercial bank are insured by the FDIC or collateralized. Amounts at the brokerage firm are insured through SPIC and additional amounts are insured by the broker through an insurance policy.

PUBLIC AGENCY COMPENSATION TRUST
NOTES TO FINANCIAL STATEMENTS
June 30, 2009 and 2008

NOTE 3 - INVESTMENTS

A summary of investments as of June 30, 2009 is as follows:

	<u>Fair value</u>	<u>Investment Maturities in Years</u>				<u>Moody's Rating</u>
		<u>1 year or Less</u>	<u>1 - 5</u>	<u>5-10</u>	<u>Over 10</u>	
U.S. Treasuries	\$9,686,626	-	-	\$7,175,902	2,510,724	
U.S Government backed & agency	23,131,645	1,858,319	18,805,843	2,467,483		
Mortgaged backed corporate bonds	7,586,472		6,175,685	608,340	802,447	
Corporate bonds	7,496,287	-	3,692,468	1,904,710	1,899,109	Aaa
Total cash and investments	<u>\$47,901,030</u>	<u>\$1,858,319</u>	<u>\$28,673,996</u>	<u>\$12,156,435</u>	<u>\$5,212,280</u>	

A summary of investments as of June 30, 2008 is as follows:

	<u>Fair value</u>	<u>Investment Maturities in Years</u>				<u>Moody's Rating</u>
		<u>1 year or less</u>	<u>1 - 5</u>	<u>5-10</u>	<u>Over 10</u>	
U.S. Treasuries	\$8,357,266	\$ 200,000	\$509,571	\$5,801,829	1,845,866	
U.S Government backed & agency	25,050,256	-	16,590,979	7,658,872	800,405	
Mortgaged backed corporate bonds	9,449,263	2,795	2,100,043	4,414,497	2,931,928	Aaa
Corporate bonds	-	-	-	-	-	
Total cash and investments	<u>\$42,856,785</u>	<u>\$202,795</u>	<u>\$19,200,593</u>	<u>\$17,875,198</u>	<u>\$5,578,199</u>	

Actual maturities may differ from contractual maturities as some borrows have the right to call or prepay with or without call or prepayment penalties.

PUBLIC AGENCY COMPENSATION TRUST
NOTES TO FINANCIAL STATEMENTS
June 30, 2009 and 2008

NOTE 4 - MEMBER ASSESSMENTS RECEIVABLE

Member assessments receivable were \$3,835,700 and \$ 4,299,380 for years ended June 30, 2009 and 2008. Amounts receivable at both years' end are primarily assessments for the last quarter of the fiscal year and are determined based on the annual payroll audits.

NOTE 5 - LIABILITY OF MEMBERSHIP

Members of PACT are jointly and severally liable to pay benefits to injured workers as required by law. Workers compensation pools can be subject to assessments by the Insurance Commissioner should other self-insured workers compensation pools encounter financial difficulties.

NOTE 6 - REINSURANCE & EXCESS INSURANCE

In the ordinary course of business, PACT maintains an excess insurance contract with an insurance carrier through their broker company, Willis HRH Pooling. This excess insurance provides both a specific and an aggregate limit of liability to protect PACT against potentially large losses or an accumulation of losses. This provides coverage in excess of PACT's self-insured retention. The limits provided by this excess insurance contract, including PACT's self-insurance retention, are as follows:

- 1) The specific limit of liability per accident is statutory excess of a self-insured retention per accident of \$2,500,000.
- 2) A limit of liability of \$3,000,000 excess of an aggregate retention of 2.6824% of payroll, subject to a minimum aggregate retention of \$9,810,811 for year ended June 30, 2009.

PACT reinsures a portion of PACT's limit of indemnity of \$2,500,000 through Public Compensation Mutual, which bears 25% of \$2,000,000 excess of PACT's \$500,000 retention, and through County Reinsurance, LTD., which bears 75% of \$2,000,000 excess of PACT's \$500,000 retention. Both reinsurances are captive insurance companies in which PACT has a financial interest.

NOTE 7 - RELATED PARTY TRANSACTIONS

Public Agency Risk Management Services, Inc. (PARMS) is presently contracted with PACT to provide management services. PARMS serves both PACT and the Nevada Public Agency Insurance Pool (POOL) as the Executive Director/Administrator. PARMS is a service corporation wholly owned by Mr. Wayne Carlson. Management fees paid under this contract for years ended June 30, 2009 and 2008 was \$408,778 and \$396,756, respectively.

A new agreement was entered into with PARMS commencing July 1, 2009 and terminating on July 1, 2011, with an option to extend with the same terms and conditions for an additional two years. Management fees are set at \$448,500 annually with a 3% increase effective July 1, 2009.

**PUBLIC AGENCY COMPENSATION TRUST
NOTES TO FINANCIAL STATEMENTS
June 30, 2009 and 2008**

NOTE 7 - RELATED PARTY TRANSACTIONS (continued)

Many of the board members of the Nevada Public Agency Insurance Pool (POOL) are also members of PACT as they share a common membership. The board of Public Compensation Mutual comprises of several PACT board members.

Nevada Association of Counties (NACO) is a member of PACT and NACO's executive directors are authorized signers on the cash accounts of PACT.

PACT had entered into a lease agreement with Nevada Public Agency Insurance Pool to lease office space at 201 S. Roop Street in Carson City, Nevada, until June 30, 2008. Subsequent to June 30, 2008, no new lease was entered into and future occupancy costs will be included in the management fees paid to PARMS.

NOTE 8 – UNUSED LETTER OF CREDIT

According to NRS 616B.353.1(d) and (e) and related regulations, an association of self-insured employers must deposit with the Commissioner a bond or other authorized security, payable to reasonably secure payment of the workers compensation benefits to employees

PACT has obtained a letter of credit from Wells Fargo Bank in the amount of \$2,651,000 and \$2,963,000 for years ended 2009 and 2008, respectively, with the named beneficiary being the State of Nevada Division of Insurance. In the event that PACT becomes delinquent in its payment of workers compensation benefits, the proceeds will be used to satisfy losses, costs or expenses incurred by the Insurance Division.

NOTE 9 – HEART AND LUNG LOSS FUND

The Heart and Lung Loss Fund reflects special reserves set aside for the purpose of covering post-employment heart or lung disease claims that may be the responsibility of PACT members pursuant to the Last Injurious Exposure Rule interpretation of the law and court cases that determined that coverage for such claims applies to former employees who meet the statutory eligibility requirements for the heart and lung disease benefit

Post-employment claims historically have not been reflected in rate classifications for the appropriate police officer and firefighter classifications. The actuarial projections of loss and loss adjustment expense are intended to be fully funded, thus assessments for this fund are offset 100% by claims reserves. Management followed this conservative approach because of the uncertainty and volatility inherent in this specific risk. The reserve for 2009 and 2008 is \$6,816,221 and \$5,682,882 respectively.

NOTE 10 – RESTRICTED FUND EQUITY

The Nevada Revised statutes require that 75% of the assessments revenues collected be reserved and used to pay claims and claims related expenses. Restricted net assets are calculated by reducing the 75% of cash collected by the loss reserves, loss adjustment expense and the combined costs charged by the Nevada Insolvency Fund, letter of credit and loss control expenses. There were no net asset restrictions as of June 30, 2009 and 2008.

PUBLIC AGENCY COMPENSATION TRUST
NOTES TO FINANCIAL STATEMENTS
June 30, 2009 and 2008

NOTE 11- UNPAID LOSS LIABILITIES

PACT establishes a liability for both reported and unreported insured events, which includes estimates of both future payments of losses and related loss adjustment expenses. The following represents changes in those aggregate liabilities during the years ended June 30, 2009 and 2008:

	<u>2009</u>	<u>2008</u>
Unpaid losses and loss adjustment expenses at beginning of year or period	\$ 18,741,881	\$ 16,429,738
Incurring losses and loss adjustment expenses:		
Provision for insured events of current year	7,453,490	6,740,163
Increase (decrease) in provision for insured events of prior fiscal years	1,567,000	(751,000)
Total incurred losses and loss adjustment	<u>9,020,490</u>	<u>5,989,163</u>
Payments:		
Claims and claim adjustment expenses attributable to insured events of current fiscal year/period	(1,813,000)	(1,395,000)
Claims and claims adjustment expenses attributable to insured events of prior period	(4,013,150)	(2,282,020)
Total Payments	<u>(5,826,150)</u>	<u>(3,677,020)</u>
Unpaid claims and claims adjustment expenses At end of fiscal year	<u><u>\$ 21,936,221</u></u>	<u><u>\$ 18,741,881</u></u>

The current portion of the long term loss reserve for 2009 and 2008 is \$5,288,973 and \$4,532,306 with the long term portion for 2009 and 2008 being \$16,647,248 and \$14,209,575.

Incurring losses and loss adjustment expenses are comprised of two significant factors. Provisions for events of the current year increased from \$6,740,163 for 2008 to \$7,453,150 for 2009. The increase and decrease in the provision for insured events of prior fiscal years for 2009 and 2008 reflects changes in case reserves and actuarial reserve calculations for all prior years cumulatively.

Individual case reserves may increase or decrease as the case develops over time for various reasons. This may affect actuarial projections for past and future years since the various actuarial methodologies are based both on individual case reserve changes and long term trends in reserves. The effect of both the individual case reserve changes over time and the actuarial projections combined may result in a significant increase or decrease that is reflected in the current year's audited net assets. In other words, a decrease in reserves results in an increase in net assets, while an increase in reserves reduces net assets.

PUBLIC AGENCY COMPENSATION TRUST
NOTES TO FINANCIAL STATEMENTS
June 30, 2009 and 2008

NOTE 12 –INTEREST IN PUBLIC COMPENSATION MUTUAL COMPANY

In May of 2007, PACT's board of directors authorized the start up of a member-owned nonprofit captive mutual insurance company and capitalized the company with \$5,000,000 and a subsequent additional investment of \$8,600,000. The new company, named Public Compensation Mutual, ("PCM") is domiciled in Nevada and as of July 1, 2009, became one of the excess workers compensation insurers for PACT. Some of the Public Compensation Mutual's board members also serve as board members of PACT.

Public Compensation Mutual was formed by members of PACT to reduce the costs of insurance, to obtain direct access to reinsurance, to provide broader coverage for policyholders, to broaden investment opportunities and to build equity to enable providing coverage not obtainable elsewhere.

As a condition of capitalization, but without any expectation that the funds will be returned, PACT required that prior to any distributions such as dividends, the capitalization must be repaid to PACT.

Management considers the capitalization costs an intangible asset that can provide lower operating costs in the future and estimates that the savings in excess insurance costs to PACT will recoup the start up capital. Therefore, the PACT's interest in PCM will be amortized over 10 years.

NOTE 13 – POOLING RESOURCES INC.

Effective July 1, 2006, Public Agency Insurance Pool jointly with PACT contracted with Pooling Resources, Inc. (PRI), a nonprofit organization formed by the executive director of POOL, Wayne Carlson, and whose directors and officers are Wayne Carlson, Alan Kalt and Michael Rebaleati. The purpose of PRI is to provide human resources management services to POOL and PACT Members. PRI pays PARMS a management fee to provide operational and financial oversight of PRI.

PRI is required to provide status reports and quarterly financial statements to the POOL and PACT Executive Committees according to the grant document. A renewal of this contract was made for three years beginning July 1, 2009. PACT's share of the cost is for the first year is \$550,000, \$566,500 for the second and \$583,500 for the third.

PUBLIC AGENCY COMPENSATION TRUST
Supplemental Schedule on Unpaid Loss Liabilities for Workers Compensation and Heart and Lung

PACT establishes a liability for both reported and unreported insured events, which includes estimates of both future payments of losses and related loss adjustment expenses. The following represents changes in those aggregate liabilities for the workers compensation and heart and lung converges during the years ended June 30, 2009 and 2008:

	<u>2009</u>			<u>2008</u>		
	<u>Workers Comp</u>	<u>Heart & Lung</u>	<u>Total</u>	<u>Workers Comp</u>	<u>Heart & Lung</u>	<u>Total</u>
Unpaid losses and loss adjustment expenses at beginning of year or period	\$ 13,059,000	\$ 5,682,881	\$ 18,741,881	\$11,848,000	\$4,581,738	\$16,429,738
Incurring losses and loss adjustment expenses:						
Provision for insured events of current year	6,320,150	1,133,340	7,453,490	5,639,020	1,101,143	6,740,163
Increase (decrease) in provision for insured events of prior fiscal years	1,567,000	-	1,567,000	(751,000)	-	(751,000)
Total incurred losses and loss adjustment	<u>7,887,150</u>	<u>1,133,340</u>	<u>9,020,490</u>	<u>4,888,020</u>	<u>1,101,143</u>	<u>5,989,163</u>
Payments:						
Claims and claim adjustment expenses attributable to insured events of current fiscal year/period	(1,813,000)	-	(1,813,000)	(1,395,000)	-	(1,395,000)
Claims and claims adjustment expenses attributable to insured events of prior period	(4,013,150)	-	(4,013,150)	(2,282,020)	-	(2,282,020)
Total Payments	<u>5,826,150</u>	<u>-</u>	<u>5,826,150</u>	<u>(3,677,020)</u>	<u>-</u>	<u>(3,677,020)</u>
Unpaid claims and claims adjustment expenses at end of fiscal year	<u>\$15,120,000</u> =====	<u>\$6,816,221</u> =====	<u>\$21,936,221</u> =====	<u>\$ 13,059,000</u> =====	<u>\$ 5,682,881</u> =====	<u>\$ 18,741,881</u> =====

PUBLIC AGENCY COMPENSATION TRUST
COMPARATIVE SCHEDULE OF CLAIM DEVELOPMENT FOR WORKERS COMP AND HEART & LUNG – UNDISCOUNTED - (UNAUDITED)
EARNED ASSESSMENTS AND ALLOCATED EXPENSES FOR TEN-YEAR PERIOD
For years ended June 30,

	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>
Required Contributions & Investment Revenue:										
Earned	\$5,496,834	\$ 6,576,497	\$7,710,499	\$9,290,486	\$11,609,553	\$12,638,430	\$ 14,150,771	\$17,528,899	\$13,214,203	\$18,382,217
Ceded	(274,373)	(460,093)	(498,469)	(481,095)	(551,944)	(789,791)	(626,266)	(673,485)	(711,236)	(999,595)
Net Earned	5,222,461	6,116,404	7,212,030	8,809,391	11,057,609	11,848,963	13,502,520	16,855,414	12,502,967	17,382,622
Unallocated Expenses	1,069,418	1,208,714	1,302,793	2,378,840	2,753,420	2,280,908	2,401,410	2,644,815	3,263,475	3,888,708
Estimated incurred Claims & Expenses End of Policy Year:										
Incurred	4,300,000	4,900,000	5,400,000	6,620,604	7,665,041	7,532,000	7,221,184	6,932,261	6,211,000	6,699,000
Ceded	-	-	(86,000)	-	-	-	-	-	-	-
Net Incurred	4,300,000	4,900,000	5,314,000	5,721,353	7,611,959	7,964,786	7,221,184	6,932,261	6,211,000	6,699,000
Paid (cumulative) as of:										
End of policy year	762,638	1,028,738	1,121,886	1,059,764	815,018	1,153,042	903,024	955,534	1,396,400	1,813,443
One year later	1,626,935	2,472,940	2,775,572	2,242,826	1,833,437	2,466,279	1,863,166	2,333,923	3,334,645	-
Two years later	1,915,518	3,108,000	3,315,137	2,581,248	2,286,157	2,774,180	2,317,418	3,332,247	-	-
Three years later	2,061,843	3,153,319	3,424,176	2,780,197	2,624,047	3,033,660	2,626,506	-	-	-
Four years later	2,132,672	3,378,957	3,391,046	2,898,113	2,864,122	3,323,358	-	-	-	-
Five years later	2,161,318	3,393,199	3,393,215	2,892,851	2,995,578	-	-	-	-	-
Six years later	2,138,350	3,512,696	3,429,442	2,979,779	-	-	-	-	-	-
Seven years later	2,148,866	3,700,536	3,503,152	-	-	-	-	-	-	-
Eight years later	2,159,787	3,747,149	-	-	-	-	-	-	-	-
Nine years later	2,178,059	-	-	-	-	-	-	-	-	-
Re-estimated ceded claims & expenses		-	-	-	-	-	-	-	-	-
Re-estimated Incurred Claims & Expenses										
End of policy year	4,300,000	4,900,000	5,314,000	5,721,353	7,611,959	7,964,786	7,221,184	6,932,261	6,211,000	6,699,000
One year later	3,700,000	5,000,000	5,100,000	5,823,353	6,558,041	5,783,000	5,100,000	6,163,261	7,066,000	
Two years later	3,700,000	4,900,000	4,950,000	5,006,353	4,952,041	5,147,000	4,117,000	7,269,261		
Three years later	3,000,000	4,500,000	4,050,000	4,285,353	4,645,041	5,230,000	4,388,000			
Four years later	2,850,000	4,234,000	3,951,000	4,114,353	4,941,041	5,287,000				
Five years later	2,444,000	4,136,000	3,719,000	4,093,353	4,870,041					
Six years later	2,397,000	4,189,000	3,617,000	4,030,353						
Seven years later	2,406,000	4,333,000	3,648,000							
Eight years later	2,395,000	4,342,000								
Nine years later	2,395,000									
Increase (Decrease) in Estimated Incurred Claims & Expenses from End of Policy Year:										
	(1,905,000)	(558,000)	(1,666,000)	(1,691,000)	(2,741,918)	(2,677,786)	(2,833,184)	337,000	855,000	-